#### PUBLIC SERVICE COMPANY OF NEW HAMPSHIRE

Petition for Approval of Renegotiated Power Supply Arrangements with Whitefield Power and Light Company

Order Approving Financing

ORDER NO. 23,859

December 6, 2001

APPEARANCES: Robert A. Bersak, Esq. for Public Service Company of New Hampshire; Robert L. Dewees, Jr., Esq and Michael J. Blasik, Esq for Edison Mission Marketing & Trading; Robert Upton, II, Esq. for Town of Whitefield; Meredith Hatfield for the Governor's Office of Energy and Community Services; Jasen A. Stock for the N.H. Timberland Owners Association; Robert J. Berti for North Country Procurement; Michael W. Holmes, Esq. and Kenneth Traum for Office of the Consumer Advocate; and Donald M. Kreis, Esq. and Marcia A. B. Thunberg, Esq. for Staff of the New Hampshire Public Utilties Commission.

### I. INTRODUCTION

### A. PROCEDURAL HISTORY

Public Service Company of New Hampshire (PSNH) began this proceeding on April 19, 2001 by filing with the New Hampshire Public Utilities Commission (Commission) a petition seeking its approval of a renegotiated power purchase arrangement concerning Whitefield Power and Light Company (Whitefield). Whitefield operates a 13.8 megawatt wood-fired cogeneration facility in Whitefield, New Hampshire.

Pursuant to the federal Public Utility Regulatory

Policies Act (PURPA) and the New Hampshire Limited Electrical

Energy Producers Act (LEEPA), the Commission on September 19,

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1984 entered a Rate Order requiring PSNH to purchase energy and capacity from Whitefield Power and Light. See Whitefield Power & Light Associates, 69 NH PUC 519 (Order No. 17,215 dated September 19, 1984). As required by PURPA and LEEPA, the rates approved in 1984 were based on PSHN's projected long-term avoided costs. During the course of this docket, parties and Staff agreed upon a Stipulation of Settlement which contemplates the elimination of the original power purchase arrangement approved in Order No. 17,215. The Commission approved this settlement per Order No. 23,840, dated November 9, 2001. Under the settlement, Bretton Woods Funding I, L.L.C. (Bretton Woods) would acquire the existing Rate Order between Whitefield and PSNH for an agreed-upon payment to Whitefield. Bretton Woods, in turn, agreed to terminate the Rate Order with PSNH in exchange for an agreed-upon termination payment to Bretton Woods.

Commission approval of PSNH's securitization of termination payments to Bretton Woods Funding I, L.L.C. (Bretton Woods) is necessary to maximize savings anticipated by the settlement. To this end, PSNH requested this Commission approve the proposed Finance Order attached as DRM-1 to the pre-filed direct Testimony of David R. McHale.

Commission Order No. 23,840, dated November 9, 2001, relating to the underlying petition to renegotiate power purchase arrangements, already well documents the parties positions and

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specific procedural history. The Commission, here, will restrict itself to the financing issues. Additionally, earlier filings contemplated financing for renegotiated agreements with Whitefield and Hemphill Power and Light Company (Hemphill). In correspondence filed November 16, 2001, PSNH requested the Commission close the Hemphill docket, (Docket No. DE 01-091), stating the transaction currently before the Commission would not be consummated in its present form. The Commission will thus address financing for Whitefield only and has amended PSNH's proposed financing order accordingly.

## B. REQUEST FOR FINANCING APPROVAL

As stated in the testimony of Mr. McHale, the securitization by PSNH of certain of its stranded costs relating to the renegotiated agreements of PSNH's power purchase obligations as contemplated by RSA Chapter 369-B requires the prior approval by the Commission in the form of a finance order. PSNH asserts that the finance order must contain provisions that maximize the likelihood of achieving "triple-A" ratings on, and enhance the marketability of, the Rate Reduction Bonds (the "RRBs"). Accordingly, PSNH included with its testimony a proposed finance order, comprised of a proposed detailed description of PSNH's proposed RRB transaction (the "RRB Transaction"), together with requested findings and orders and approvals.

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PSNH requests that the Commission, among other things:

- (i) approve the issuance of RRBs in an amount not greater than \$53 million;
- (ii) establish the charge from which the RRBs will be repaid
- (iii) approve the additional capitalization of a special purpose financing entity, to which the RRB Charge and other related rights will be sold;
- (v) approve the general structure of the RRB Transaction and terms of the RRBs;
- (vi) approve the servicing of the RRB Charge by PSNH, as the initial servicer for the RRB Property, or any successor servicer, under a servicing agreement;
- (vii) declare that the Finance Order shall be irrevocable as provided in RSA Chapter 369-B;
- (viii) find the RRB Charge to be just and reasonable; and
- (ix) find and declare the issuance of the Finance Order to be consistent with the public good.

As noted in Order No. 23,840, the Commission held hearings on this matter, during which PSNH presented witnesses who testified in support of its request. An opportunity to cross-examine the witnesses and provide responsive testimony was provided to all parties.

#### II. TRANSACTION DESCRIPTION

## A. 2000 N.H. Laws 249

In June 2000, the New Hampshire General Court enacted 2000 N.H. Laws 249. This legislation, among other things, created a new chapter - RSA Chapter 369-B - which authorized the use of securitization by PSNH to recover certain of its stranded costs associated with the restructuring of the electric industry in New Hampshire. In particular, RSA 369-B:3, IV provides the Commission with the authority to issue finance orders that (a)

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authorize the issuance of rate reduction bonds in an aggregate principal amount of not more than \$130,000,000 in rate reduction bonds to finance renegotiated agreements of certain of PSNH's power purchase obligations, and/or (b) authorize the issuance of an aggregate principal amount of not more than \$670,000,000 in addition to the amount in (a) as part of a settlement approved by the Commission under RSA Chapter 374-F to implement electric utility restructuring in PSNH's service territory.

Finance orders issued by the Commission that are consistent with RSA 369-B shall become effective without further action by the General Court pursuant to RSA 369-B:3, V.

RSA Chapter 369-B provides a comprehensive framework for stranded cost securitization and empowers the Commission to issue finance orders approving securitization, subject to the requirements and conditions set forth therein.

### B. Limitations on Issuance of RRBs

The authority of an electric utility to issue RRBs, once approval from the Commission has been obtained, expires on December 31, 2002. RSA 369-B:5, I. The use of proceeds from the issuance of the RRBs is also strictly limited: they shall only be applied for the purposes approved in the finance order. RSA 369-B:5, II. RRBs issued according to the provisions of RSA Chapter 369-B shall not constitute a debt or liability of the state or any political subdivision thereof, or a pledge of the full faith

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and credit of the state or any political division thereof, and shall be payable only from the funds provided for, as described below. RSA 369-B:5, IV. RRBs shall mature at the times provided in the finance order, but not later than 14 years after Competition Day. RSA 369-B:5, VIII.

### C. RRB Costs, Charges and Property

RRB Costs are costs incurred by and obligations of an electric utility, and designated as such by the Commission, and may include, but not be limited to: (i) expenditures incurred in respect of generation assets, entitlements and acquisition premiums, (ii) expenditures incurred in respect to the buyout, buydown, restructuring, or renegotiation of power purchase obligations, (iii) expenditures incurred in respect to regulatory assets, (iv) expenditures incurred to refinance or retire existing debt or existing equity capital of the electric utility and any costs related thereto, (v) amounts necessary to recover federal or state taxes actually paid by an electric utility, which tax liability recovery is modified by the transactions approved in a finance order issued by the Commission pursuant to RSA Chapter 369-B, and (vi) reasonable costs, as approved by the Commission, relating to the issue, servicing, or refinancing of RRBs under the provisions of RSA Chapter 369-B, including, without limitation, principal and interest payments and accruals, sinking fund payments, debt service and other reserves, costs of

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credit enhancement, indemnities, if any, owed to the State or the trustee for the RRBs, issuance costs and redemption premiums, if any, and all other reasonable fees, costs, and charges in respect of RRBs. RSA 369-B:2, XIV.

The RRB Charge is the portion of the retail electric service rate designated to recover RRB Costs. It is to be assessed on a per kilowatt-hour basis, shall be non-by-passable, and assessed against all "retail customers" of the electric utility distribution system taking "retail electric service."1 The RRB Charge must be sufficient to recover all RRB Costs approved by the Commission, including the payment of principal, premium, if any, interest, credit enhancement and all other fees costs, and charges of the RRBs. RSA 369-B:2, XII; RSA 369-B:4, I, II and IV. The RRB Charge may vary by cost of service, by customer class, and between special contract customers. RSA 369-B:2, XIII. The RRB Charge is Part 1 of the stranded cost recovery charge ("SCRC") described in the September Settlement Order and the Conformed Settlement Agreement (each as defined below). The RRB Charge is to be adjusted periodically, but not less frequently than semi-annually nor more frequently than monthly, as specified in the finance order. RSA 369-B:4, III. (See the description of the "True-Up Mechanism" below). RRB Property is an irrevocable vested property right created by

<sup>&</sup>lt;sup>1</sup> The definitions of "retail customers" and "retail electric service" set forth in RSA 369-B:2, XI and XII are incorporated herein.

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the Commission in a finance order issued under authority of RSA Chapter 369-B. It includes the right to all revenues, collections, claims, payments, money or proceeds arising from the RRB Charge authorized to be imposed and collected pursuant to such finance order. RSA 369-B:2, XV. The RRB Property right shall continue to exist until the RRBs, the RRB Costs and any arrearages are paid in full. RSA 369-B:6, I.

## D. State Pledge Not to Impair Rights

Pursuant to RSA Chapter 369-B, the State of New Hampshire has pledged, contracted and agreed with the owners of the RRB Property and holders of and trustees for RRBs that neither the State, nor any of its agencies, including the Commission, will limit, alter, amend, reduce or impair the RRB Charge, RRB Property, this Finance Order or any rights hereunder or thereunder, or ownership thereof or security interest therein, until the RRBs, including all principal, interest, premium, costs and arrearages thereon, are fully met and discharged, unless adequate provision is made by law for the protection of the owners, holders and trustees. RSA 369-B:6, II.

## E. Sale of RRB Property

RRB Property may be sold to an affiliate or one or more financing entities (hereinafter known as a "special purpose financing entity" or "SPE") that make that property the basis for the issuance of the RRBs. RSA 369-B:6, III. The sale or

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transfer of the RRB Property shall be treated as a "true sale" or absolute transfer, if the parties to the transfer expressly so state in the governing documentation, and the transaction is approved by the Commission in a finance order and is made in connection with the issuance of the RRBs. RSA 369-B:6, V. If any interest in RRB Property is sold or assigned by the utility, the Commission will require the utility to contract with the SPE that it will continue to operate its system to provide service to its retail customers, will collect the RRB Charge for the benefit and account of the SPE, and will remit the amount of the RRB Charge so collected to the account for the SPE. RSA 369-B:6, IV. An SPE or other assignee shall not be considered an electric utility solely by virtue of its acquisition of an interest in RRB Property in the manner described above. Id.

The characterization of the transfer of the RRB Property as a "true sale" will not be impaired or negated notwithstanding any contrary treatment of such transfer for accounting, tax or other purposes. RSA 369-B:6, V. The finance order will remain in effect notwithstanding any bankruptcy, reorganization or insolvency proceeding involving the transferor of the RRB Property. Id. The interest of the transferee or assignee in the RRB Property is not subject to setoff, counterclaim, surcharge, or defense by the electric utility or any other person, or in

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connection with the bankruptcy of the electric utility or any other person. RSA 369-B:6, VIII.

# F. Effect of Municipalization

Pursuant to RSA 369-B:4, VIII, in the event of municipalization of a portion of PSNH's service territory, the Commission shall, in matters over which the Federal Energy Regulatory Commission does not have jurisdiction, or has jurisdiction but chooses to grant jurisdiction to the State, determine, to a just and reasonable extent, the consequential damages such as stranded investment in generation, storage, or supply arrangements resulting from the purchase of plant and property from PSNH and RRB Costs, and shall establish an appropriate recovery mechanism for such damages. Any such damages shall be established, and shall be allocated between the RRB Charge and PSNH's other rates and charges, in a just and reasonable manner.

## III. THE SEPTEMBER FINANCE ORDER AND THE SERIES 2001-1 RRBS

On September 8, 2000, the Commission issued (i) Order No. 23,549 (the "September Settlement Order"), which approved the Conformed Agreement to Settle PSNH Restructuring (the "Conformed Settlement Agreement"), and (ii) Order No. 23,550, which, pursuant to RSA 369-B:3, IV(b), authorized the issuance of rate reduction bonds by PSNH in aggregate principal amount of up to \$670 million to recover its stranded costs associated with

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Seabrook Over-Market Generating Assets, Millstone 3 Over-Market Generating Assets, Acquisition Premium and FAS 109, and financing and debt retirement premium costs (the "September Finance Order").

On April 25, 2001, PSNH Funding LLC, the SPE organized by PSNH pursuant to the September Finance Order, issued \$525,000,000 in aggregate principal amount of PSNH Funding LLC Series 2001-1 Rate Reduction Bonds (the "Series 2001-1 RRBs").

PSNH has entered into an agreement with Edison Mission Marketing & Trading ("EMMT") to renegotiate the IPP purchase obligation involving the Whitefield wood-fired generating plant which, in concert with another agreement between EMMT and the operator of this plant, would result in a substantial decrease in costs borne by PSNH's retail customers. The agreement requires a substantial up-front payment, amounting to approximately \$50 million.<sup>2</sup> PSNH proposes the issuance of rate reduction bonds pursuant to RSA 369-B:3, IV (a) as the means of financing the Whitefield agreement in order to maximize the savings to customers.

#### A. Proposed RRB Transaction

PSNH requests that this Finance Order, among other things, approve the following aspects of its proposed RRB

 $<sup>^2</sup>$  This amount is based on the buyout payment required as of October 1, 2001 pursuant to the Whitefield agreement. Under the agreement, to the extent payment is made after October 1, 2001, the required buyout payment amount will decrease on a daily basis.

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Transaction, and find that they are consistent with achieving the highest rating and therefore the lowest cost on the RRBs. proposed structure is subject to certain limited modifications, as described below, subsequent to the issuance of this finance order, to allow for negotiations with rating agencies that will assign credit ratings to the RRBs, tax authorities, and market conditions at the time the RRBs are issued. The final structure will be determined at the time the RRBs are priced, subject to meeting certain requirements regarding the all-in cost and the weighted average life of the RRBs, the exercise of fiscal prudence and achievement of the lowest overall cost, and remaining substantially and materially consistent with the transaction structure described herein and approved by the Commission. PSNH provided its estimation of the overall cost, calculating an effective rate of 6.79 percent to 7.51 percent on the RRBs, assuming an RRB coupon rate of 5.65 percent, a term of approximately 6 years, overcollateralization of 0.50 percent, 5 percent interest on the overcollateralization account, ongoing transaction costs of \$770,000 to \$950,000 per year, and \$1.8 million to \$2.4 million of issuance costs. In cross examination at the hearing held October 23, 2001, Mr. McHale added if rate reduction bonds were sought on that day, PSNH could get close to a 4.85 percent coupon rate. (Transcript at 72 and 73.)

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Total

As provided in RSA 369-B:5, IX, the State Treasurer shall oversee the terms and conditions of the RRB issuances. As provided in RSA 369-B:6, I, the Commission has the authority to initiate such other proceedings, hold such other hearings, and take such other actions as may be necessary to implement, protect, and preserve the value of this finance order, the RRB Charge specified herein, and the RRB Property.

Pursuant to RSA 369-B:3, IV(a), PSNH will securitize not greater than \$53 million of its overall stranded costs to finance the renegotiated agreement of the existing power purchase obligation requiring PSNH to purchase power from the Whitefield wood-to-energy facility. The maximum amount of stranded costs that may be securitized is as follows:<sup>3</sup>

Buyout of Whitefield IPP Purchase \$50 million

Obligation
Financing Costs 3 million

\$53 million

PSNH will recover such amount - together with the other, ongoing RRB Costs - from its retail customers through RRB Charges. PSNH's right to collect the RRB Charge is irrevocable as provided in RSA 369-B:3, II, and the charge itself is non-

 $<sup>^3</sup>$  The final securitization amount will be determined immediately prior to RRB issuance and will reflect the timing of the Whitefield buyout payment and actual financing costs. See supra note 2.

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bypassable to PSNH's retail customers pursuant to RSA 374-F:3, XI(d), RSA 369-B:2, XIII, and RSA 369-B:4, IV. The RRB Property is the principal asset securing the RRBs and represents a continuously existing current and irrevocable vested property right created pursuant to RSA 369-B:6, I.

## B. Formation/Capitalization of SPE and Sale of RRB Property

PSNH will issue the RRBs through a bankruptcy-remote SPE.<sup>4</sup> The SPE shall be a Delaware limited liability company authorized to acquire RRB Property and to issue RRBs. As a limited liability company, it will be wholly-owned by PSNH. In order for the SPE to remain "bankruptcy-remote" from PSNH, the fundamental organizational documents of the SPE shall impose significant limitations upon its activities and the ability of PSNH to take actions as the holder of the equity interest therein. The limited purpose of the SPE will be to acquire RRB Property and Other SPE Collateral (defined below) and to issue and sell RRBs. It shall not be permitted to engage in any other activities, and shall have no assets other than any RRB Property and Other SPE Collateral.

The SPE shall be managed by a management committee consisting of directors, with rights and authority similar to

 $<sup>^4</sup>$  It is anticipated that the RRBs will be issued through PSNH Funding LLC, the issuer of the Series 2001-1 RRBs. If required by the rating agencies or if it is otherwise determined to be necessary or desirable, the RRBs may be issued through a separate, newly-organized SPE. In either case, the SPE used will be as described in this Finance Order.

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that of a board of directors of a corporation. As long as the RRBs remain outstanding, PSNH shall be required to cause the SPE to have at least two directors with no affiliation with PSNH, out of a total management committee of not more than five members. Without the consent of these independent directors, the SPE shall be unable to (a) amend provisions of fundamental organizational documents which ensure the bankruptcy-remoteness of such SPE, (b) institute bankruptcy or insolvency proceedings or to consent to the institution of bankruptcy or insolvency proceedings against it, or (c) dissolve, liquidate or wind up the SPE. Other provisions may also be included to support the bankruptcy-remote character of the SPE as required by the rating agencies. PSNH will contribute additional capital to the SPE in an amount anticipated to be at least 0.50% of the initial principal balance of RRBs. 5 This capitalization is required in order that PSNH may treat the RRB issuance by the SPE as debt for tax purposes, and it also provides a source of credit enhancement. The SPE will enter into an administration agreement (the "Administration Agreement") with PSNH, pursuant to which PSNH shall perform administrative services and provide facilities for the SPE to ensure that it is able to perform such day-to-day operations under the RRB Transaction documents. The Administration

 $<sup>^5</sup>$  If PSNH organizes a new SPE for this RRB issuance (instead of issuing the RRBs through PSNH Funding LLC), PSNH will still contribute an amount anticipated to be at least 0.50% of the initial principal balance of RRBs as an initial capital contribution to the new SPE.

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Agreement will be in substantially the same form as the administration agreement entered into between PSNH and PSNH Funding LLC in connection with the Series 2001-1 RRBs. The Administration Agreement incorporates provisions to ensure that PSNH will be paid a fee (the "Administration Fee") as consideration for the performance of such services and providing such facilities, as described in Attachment 2 to the Issuance Advice Letter (as defined below).

PSNH shall sell all of its rights in the RRB Property to the SPE, expressly stating in the transfer's governing documentation that it is a sale or other absolute transfer from PSNH to the SPE. Pursuant to RSA 369-B:6, V, this transfer shall be treated as an absolute transfer of all of PSNH's right, title and interest to the SPE, as a true sale. As an absolute transfer or true sale of RRB Property to the bankruptcy-remote SPE, and as provided in RSA 369-B:6, VIII, in the event of a PSNH bankruptcy, the RRB Property owned by the SPE will not become a part of the PSNH bankruptcy estate and PSNH creditors will have no recourse to the RRB Property or RRB Charge.

#### C. Issuance of RRBs

The SPE will issue and sell RRBs to capital market investors in one or more series, each of which may be offered in

 $<sup>^6\</sup>mathrm{A}$  copy of the administration agreement between PSNH and PSNH Funding LLC for the Series 2001-1 RRBs was filed with the Commission in DE 99-099 on April 26, 2001.

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one or more classes having a different principal amount, term, interest rate and amortization schedule. The form, interest rate (whether fixed or variable), amortization schedule, classes, number and determination of credit ratings and other characteristics of RRBs will be determined by PSNH at or before the time of pricing based on then-current market conditions, with the objective being to achieve the all-in lowest cost financing possible, while remaining consistent and in accord with the terms and conditions of RSA Chapter 369-B. Under certain circumstances, the RRBs may be subject to redemption prior to maturity and may be refinanced through a subsequent issuance of RRBs to the extent such refinancing would result in a lower interest cost associated with the RRBs refinanced. refinancing would require a new finance order. The all-in cost of the RRBs, calculated in accordance with Exhibit 1 attached to this Finance Order, shall be at least 100 basis points less than PSNH's Pre-Tax Revenue WACC (as defined in Exhibit 2 attached to this Finance Order) as of the date the RRBs are priced. addition, the weighted average life of all series of RRBs, calculated in accordance with Exhibit 3 attached to this Finance Order, shall be not less than 2 years and not more than 6 years. The State Treasurer, with input and advice from such advisors as she may select, shall oversee the development and determination of the final structure, documentation and terms of the RRBs, and

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shall notify PSNH and the Commission, as provided in this Finance Order, of the results of her oversight and her conclusions with respect thereto. Upon final determination of all terms of the RRBs, and prior to their issuance, PSNH will file an issuance advice letter substantially in the form of the issuance advice letter filed by PSNH with the Commission on April 23, 2001 in connection with the issuance of the Series 2001-1 RRBs (the "Issuance Advice Letter").

The RRBs will be non-recourse to PSNH and its assets, and, as provided in RSA 369-B:5, IV, shall not be secured by a pledge of the general credit, full faith or taxing power of the State of New Hampshire or any agency or subdivision of the State of New Hampshire. The RRBs will be secured by the assets of the SPE, including the RRB Property as well as all other assets of the SPE (the "Other SPE Collateral"). The Other SPE Collateral includes (i) the rights of the SPE under all RRB Transaction documents such as the purchase agreement by which the SPE acquires all rights in the RRB Property (including any interest rate swap agreements or other hedging agreements entered into with respect to any variable rate RRBs), and including the servicing agreement (the "Servicing Agreement") by which PSNH, or any successor servicer, acts as servicer for the RRB Property (the "Servicer"), (ii) the Collection Account (as described below) and funds held therein, including the capital of the SPE,

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and (iii) certain investment earnings on amounts held in the Collection Account.

It is expected that the RRBs will be rated by one or more recognized rating agencies. The targeted ratings on the RRBs will be triple-A.

If more than one class of RRBs is issued, each class of RRBs will likely receive principal payments at different times and therefore have different expected and legal final maturity dates. The RRBs will have legal final maturities in compliance with RSA 369-B:5, VIII, 7 with expected final maturities no more than approximately 6 years from the date of issuance.

The RRBs are expected to be sold at or near par value and will not in any event be sold for more than par value. Bondholders will receive interest payments on the RRBs not less frequently than semiannually. The RRBs will not be subordinated to the claims of any creditors or the equity owner of the SPE (other than for payments of trustee, servicing, and other specified transaction-related fees).

RRBs will be repaid through the collection of the RRB

Charge from all retail customers, by PSNH or any successor to the

PSNH distribution system or any other successor Servicer. The

SPE will transfer the proceeds from the issuance of the RRBs, net

 $<sup>^7</sup>$  RSA 369-B:5, VIII provides: "Rate reduction bonds shall mature at such time or times approved by the commission in the finance order, but not more than 14 years after competition day." Competition Day was May 1, 2001.

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of its transaction expenses, if any, to PSNH as consideration for the transfer of the RRB Property to the SPE.

If variable rate RRBs are issued, the SPE shall enter into an interest rate swap agreement or other hedge arrangement whereby the SPE would make fixed payments to a counterparty, and the counterparty would make variable rate payments to the SPE who would remit or credit such amounts to RRB holders. In this case, the fixed rate payments would be used to calculate the RRB Charge. This protects the SPE and retail customers against the risk that interest rate fluctuations would cause variable rates to exceed the fixed rates that were used to calculate the RRB Charge. To the extent that the variable rate of the RRBs ever exceeds the fixed rate that was used to calculate the RRB Charge, such a mechanism will absorb the rate increase that would otherwise be required to fully pay the interest on the RRBs. The RRBs may only be variable-rate instruments if such issuance will result in a lower all-in cost associated with the RRBs.

# D. The RRB Charge

The RRB Charge will be calculated and set at levels intended to provide for the full recovery of payments of interest, principal and premium, if any, on the RRBs, in accordance with the expected amortization schedule determined at the time of offering, any credit enhancement, including overcollateralization, and any ongoing related fees, costs, and

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expenses (including, but not limited to, periodic rating agency fees, accounting fees, legal fees, the Servicing Fee, the Administration Fee, trustee fees, contingent indemnity obligations in the RRB Transaction documents, servicer and trustee expenses and any operating expenses of the SPE), based upon assumptions including sales forecasts, payment and chargeoff patterns, and lags between RRB Charge billing and collection by the Servicer (the required periodic payment of such, including deficiencies on past due amounts for any reason, the "Periodic RRB Payment Requirements" and collectively, the "Total RRB Payment Requirements"), calculated pursuant to the methodology set forth in the Issuance Advice Letter.8 Prior to the issuance of each series of RRBs, PSNH will file an Issuance Advice Letter with the Commission, which will set forth the final structure and repayment terms of the RRB Transaction, the total principal amount and pricing of the RRBs, the initial RRB Charge, the overcollateralization amount (described below) and targeted transaction subaccount balances (described below), the capital contribution amount, the frequency of the true-ups and dates of

<sup>&</sup>lt;sup>8</sup> The September Finance Order authorized the establishment of an RRB Charge, which is a portion of the SCRC. The initial RRB Charge, as established in the issuance advice letter filed by PSNH with the Commission on April 23, 2001, was approximately 1.48 cents/kilowatt-hour, and that initial RRB Charge was revised on September 26, 2001, to approximately 1.34 cents/kilowatt-hour as a result of the first semi-annual true-up of that charge. PSNH now seeks authorization to increase the total RRB Charge in an amount sufficient to meet the Total RRB Payment Requirements, taking into account the RRBs issued pursuant to this Finance Order.

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true-up filings and the actual transaction costs. Such filing is not a condition to the authority to issue RRBs.

The RRB Charge is expected to be collected over 6 years such that the principal and interest and other costs associated with RRBs are fully paid by the end of the 6th year. However, in the event that the RRBs have not been fully repaid by the end of the 6th year, the RRB Charge may be billed and collected for an additional 2 years (or, if earlier, through the date on which the RRB Costs have been fully paid). This additional period of up to 2 years is a form of credit enhancement that helps achieve triple-A ratings on the RRBs and which is expected to have no cost to retail customers (i.e., in the expected case, the RRBs are paid in 6 years).

As provided in RSA 369-B:4, V, the RRB Charge will be included as a component of the unbundled SCRC line item on a retail customer's bill and will be footnoted as such and may include reference to it being sold to the SPE.

# E. Servicing of RRBs

After the issuance of the RRBs, PSNH will act as the Servicer for the RRB Property on behalf of the SPE, and will be responsible for calculating, billing, collecting, and remitting the RRB Charge. RSA 369-B:6, IV. PSNH, therefore, will carry out billing and collection activities both as Servicer with respect to the RRB Charges - on behalf of the SPE and RRB holders

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- and as principal with respect to its own charges to be paid by such customers, including Part 2 and Part 3 of the SCRC. As Servicer, PSNH will also be obligated to retain all books and records regarding the RRB Charge, subject to the right of the SPE, and the trustee for the RRBs and the Commission to inspect those records. PSNH may not resign as Servicer or transfer its servicing obligations (except to a successor to its distribution system), although the RRB holders may remove PSNH as Servicer and appoint a successor Servicer, subject to the approval of the Commission, under the Servicing Agreement pursuant to this Finance Order, RSA 369-B:6, I, and the RRB Transaction documents.

As consideration for its servicing responsibilities,

PSNH or any successor Servicer will receive a market-based

periodic servicing fee (the "Servicing Fee"), which will be

recovered through the RRB Charge. The Servicing Fee will be

equal to 0.25% of the outstanding principal balance of the RRBs

if PSNH is the Servicer. For any successor Servicer, the

Servicing Fee will be no more than 1.5% of the outstanding

principal balance of the RRBs if the successor Servicer is not

billing the RRB Charge in conjunction with other charges. If the

successor Servicer is billing the RRB Charge in conjunction with

other electric service charges, then the Servicing Fee payable to

such successor Servicer will be 0.25% of the outstanding

principal balance (equal to the fee payable to PSNH as initial

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servicer). PSNH (or any successor Servicer) will bill and collect the RRB Charge from PSNH's retail customers.

In accordance with RSA 369-B:4, IV, any retail customer that fails to pay any RRB Charge will be subject to disconnection of service to the same extent that such customer would, under applicable law and regulations, be subject to disconnection of service for failure to pay any other charge payable to an electric utility.

PSNH or any successor Servicer will periodically remit (as frequently as required by the rating agencies but not less frequently than monthly) actual collections of RRB Charges to the SPE. PSNH testified that it anticipated being required by the rating agencies to remit such actual collections of the RRB Charge to the SPE on a daily basis. To the extent PSNH or any successor Servicer may be permitted to remit such RRB Charge collections to the SPE less frequently than daily, it may be required by the Commission to provide data showing the calculation of the customer daily remittances, timing of remittances to the SPE and the then applicable short-term interest rate to determine the amount of income earned by PSNH or its successor in its capacity as Servicer. Such income may be imputed in calculating and reconciling the SCRC pursuant to Section V.B.4 of the Conformed Settlement Agreement.

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To the extent estimation of collections of the RRB

Charge is required, PSNH will design a methodology that will be
satisfactory to the rating agencies, and which will approximate
most closely actual collections. The SPE will use the RRB Charge
remittances to make payments of Periodic RRB Payment

Requirements. In accordance with RSA 369-B:7, VI and VIII, in
the event of default by any Servicer in payment of the RRB

Charges to an SPE, the Commission will, upon application by (a)
the trustees or holders of the RRBs, (b) such SPE or its
assignees or (c) pledgees or transferees of the RRB Property,
order the sequestration and payment to or for the benefit of such
SPE or such other party of revenues arising with respect to the
RRB Property. This will provide additional certainty that the
RRB Charges will benefit the owner of the RRB Property and serve
to enhance the credit quality of the RRBs.

Unless a successor Servicer is not billing the RRB

Charge in conjunction with other charges, the Servicer will

allocate amounts collected from each retail customer on a pro

rata basis among the SCRC and the Delivery charge, system

benefits charge, energy consumption tax, Hydro-Quebec support

payments, and, if applicable, the transition or default service

charges as these charges are identified in Section V of the

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Conformed Settlement Agreement. Such amounts so allocated to the SCRC shall, in accordance with the Conformed Settlement Agreement, in turn be allocated pro rata to the combined RRB Charge for the Series 2001-1 RRBs and any RRBs issued pursuant to this Finance Order (i.e., Part 1 of the SCRC) and to any remaining portion of the SCRC not the subject of a finance order (i.e., Parts 2 and 3 of the SCRC, as described in the Conformed Settlement Agreement). Further, such amounts so allocated to the combined RRB Charge shall in turn be allocated pro rata to the RRB Charge for the Series 2001-1 RRBs and to the RRB Charge for any RRBs issued pursuant to this Finance Order based on the respective amount of each such RRB Charge.

## F. Third Party Suppliers

The Commission shall not permit, approve or require the billing, collection and remittance of RRB Charges by a Third Party Supplier (a "TPS") within the PSNH service territory for remittance to PSNH as Servicer (or to any successor Servicer), in whole or in part, unless the following minimum requirements apply:

• The TPS must provide PSNH (or any successor Servicer) with total monthly kWh usage information in a timely manner for

 $<sup>^{9}</sup>$  RSA 369-B:4, V provides that the finance order shall specify how amounts collected from a retail customer shall be allocated between the RRB Charge and other rates and charges.

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the Servicer to fulfill its obligations, as such information is the basis of such remittance.

- PSNH (or any successor Servicer) will be entitled, within seven days after a default by the TPS in remitting any RRB Charges billed, to assume responsibility for billing all charges for services provided by PSNH (or any successor Servicer), including the RRB Charges, or to switch responsibility to a third party, which must meet the criteria herein described.
- If and so long as a TPS does not maintain at least a triple-B long-term unsecured credit rating from Moody's Investors Service or Standard & Poor's Rating Services, such TPS shall maintain, with the Servicer or as directed by the Servicer, a cash deposit or comparable security equal to at least one month's maximum estimated collections of RRB Charges, in a form and manner as agreed upon by PSNH (or any successor Servicer) and the TPS. In the event of a default in the remittance of RRB Charges by a TPS, such amount will be included in the periodic adjustment of the RRB Charge as described in the PSNH Testimony.
- The TPS must agree to remit the full amount of RRB Charges it bills to retail customers, regardless of whether

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payments are received from such retail customers, within 15 days of its or PSNH's (or any successor Servicer's) bill for such charges.

The foregoing requirements may be modified in accordance with the terms of the RRB financing documents, subject to approval by the Commission, and written confirmation from each rating agency then maintaining a rating on the RRBs that such change will not adversely affect the ratings then outstanding on the RRBs.

## IV. CREDIT ENHANCEMENT; OVERCOLLATERALIZATION AND TRUE-UP

Credit enhancement is typically necessary in securitization transactions to provide rating agencies and investors with added confidence that principal and interest will be paid. In order for the RRBs to receive triple-A ratings, the exposure to losses due to, among other things, sales of energy below those projected, longer-than-expected delays in bill collections, and higher-than-estimated uncollectible accounts, must be minimized. This will be accomplished with various forms of credit enhancement, including the various components of the Collection Account and the "True-Up Mechanism" summarized below.

The RRB Charge collections will be deposited into a Collection Account, which will be comprised of a General Subaccount (which will hold the collections with respect to principal, interest, fees, and expenses) and at least three other

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subaccounts - the Overcollateralization Subaccount (which will hold the Overcollateralization amount described below), the Capital Subaccount (which will hold the initial capital contribution to the SPE), and the Reserve Subaccount (which will hold any excess collections of RRB Charges as described below). 10 RRB Charge collections in excess of Periodic RRB Payment Requirements will be allocated (a) to the Capital Subaccount to the extent the amount therein has been reduced to below the initial capital contribution, (b) to the Overcollateralization Subaccount up to the required level established at issuance by the rating agencies and (c) to the Reserve Subaccount any remaining amounts. To the extent that RRB Charges are insufficient to make scheduled Periodic RRB Payment Requirements during any period, the accounts will be drawn upon in the following order: (a) the Reserve Subaccount, (b) the Overcollateralization Subaccount and (c) the Capital Subaccount.

The RRB Charge will be calculated (both initially and as a result of the "True-Up Mechanism" described below) to recover an amount in excess of the amounts needed to make payments of principal, interest, fees and expenses on RRBs (such

<sup>&</sup>lt;sup>10</sup> In connection with the issuance of the Series 2001-1 RRBs, the rating agencies required the SPE to establish two additional subaccounts the Servicer Advance Subaccount (which holds an amount to fund, under certain circumstances, enforcement actions by the Servicer on behalf of RRB holders under RSA Chapter 369-B or the September Finance Order) and the Interest Reserve Subaccount (which holds an interest reserve amount intended to enhance the likelihood that payments of interest on the RRBs will be made on a timely basis). PSNH believes that similar additional subaccounts may be required for any RRBs issued pursuant to this Finance Order.

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amount, "Overcollateralization"). The actual amount of Overcollateralization required to achieve the highest credit rating will be finalized prior to the issuance of the RRBs and will depend primarily on rating agency requirements and tax considerations, but is currently expected to be at least 0.50% of the initial principal amount of the RRBs. The Overcollateralization will be collected "pro rata" over time and deposited to the Overcollateralization Subaccount such that the amount therein will accumulate over time in accordance with a schedule set forth at issuance.

PSNH will file adjustments, up or down, to the RRB
Charge pursuant to a true-up mechanism established in accordance
with RSA 369-B:4, III (the "True-Up Mechanism"). The True-Up
Mechanism is a periodic adjustment to the RRB Charge which is
designed to account for any previous or projected over- or undercollections of the RRB Charge. At least semi-annually and as
frequently as monthly, PSNH will request an RRB Charge adjustment
such that, during the period for which that RRB Charge will be
billed, RRB Charge collections will be sufficient to (a) pay
principal and interest on the RRBs in accordance with the
expected amortization schedule, (b) maintain the
Overcollateralization Subaccount balance at the required levels,
(c) restore the capital contribution to the Capital Subaccount to
the extent it has been drawn upon to make payments on RRBs and

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(d) pay fees and expenses related to RRBs, including any ongoing fees and expenses associated with any other credit enhancement. Any amounts on deposit in the Reserve Subaccount at the time that PSNH calculates a periodic RRB Charge adjustment, will be incorporated in such adjustment. PSNH, as initial Servicer (or any successor Servicer), intends to account for, and ultimately credit to retail customers, any amounts remaining in the Collection Account, with the exception of the amount remaining in the Capital Subaccount, after the RRBs are paid in full and the Total RRB Payment Requirements have been discharged. Such amounts will be released to the SPE free and clear of any lien in the favor of the RRB trustee upon retirement of the RRBs and discharge of the Total RRB Payment Requirements. These amounts will be credited to retail customers through a subsequent ratemaking proceeding or such other manner as the Commission may direct at that time.

Not later than thirty days prior to April 25 and October 25 of each year, 11 PSNH as Servicer (or any successor Servicer) will file with the Commission a periodic RRB Charge

These dates correspond to the schedule for the filing of Routine True-Up Letters for the Series 2001-1 RRBs (i.e., each semiannual anniversary of the closing for the Series 2001-1 RRBs, as set forth in the September Finance Order), thereby allowing the periodic True-Up Mechanisms for both transactions to be applied on a coordinated basis. Unless the RRB Transaction happens to close on October 25, 2001 (or a later April 25 or October 25), PSNH may schedule the first periodic true-up later than six months after the closing so that it does not occur too soon after the closing (i.e., skip the first April 25 or October 25 that occurs after the closing). PSNH will make this scheduling decision in consultation with its financial advisor, the State Treasurer and the rating agencies.

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true-up advice letter ("Routine True-up Letter"). Further, to the extent required by the rating agencies (and also to the extent described in the Conformed Settlement Agreement prior to the Recovery End Date ("RED," as defined in the Conformed Settlement Agreement)), PSNH may file Routine True-Up Letters, as frequently as monthly, in addition to the semiannual Routine True-Up Letter filed prior to April 25 and October 25 of each year. Absent manifest error in the Routine True-Up Letter, the resulting upward or downward adjustments to the RRB Charge will be effective: (i) in the case of any semiannual adjustment, on the ensuing May 1 or November 1, as applicable; or (ii) in the case of a more frequent adjustment, immediately upon the filing of the applicable Routine True-Up Letter.

In addition, PSNH seeks Commission authorization that whenever it is determined that the methodology used to calculate RRB Charge adjustments requires modification to more accurately project and generate adequate RRB Charge collections, a non-routine true-up letter ("Non-Routine True-Up Letter") may be filed, with the resulting RRB Charge adjustment (reflecting such modification to the methodology or model) only to be effective upon review and approval by the Commission that such adjustment is necessary to ensure the timely recovery of all RRB Costs that are the subject of this Finance Order, with such review and

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determination to occur within 60 days of such filing. RSA 369-B:4, III.

Both Routine True-Up Letters and Non-Routine True-Up Letters may be filed through the legal final maturity date.

Pursuant to RSA 369-B:3, IV(b)(9), the SCRC, averaged over all customers (including Part 1, the RRB Charge), shall not exceed 3.40 cents/kWh.<sup>12</sup> If the RRB Charge is increased or decreased pursuant to the True-Up Mechanism, the SCRC, averaged over all customers, will remain capped at 3.40 cents/kWh. Thus, any increase in the RRB Charge will result in an adjustment to the Part 3, and, if necessary or if the RED has occurred, Part 2 components of the SCRC.

Unless PSNH's unsecured debt achieves investment grade ratings, PSNH may be required by the rating agencies to obtain a letter of credit or other credit enhancement to protect against any cash collection losses resulting from the temporary commingling of funds. If (and for so long as) such credit enhancement is required, the RRB Costs and the RRB Charge will be adjusted accordingly to cover the cost of such enhancement.

#### V. TAX CONSIDERATIONS

The possibility that the Internal Revenue Service (the "IRS") would assess income taxes when this Finance Order is

 $<sup>^{12}</sup>$  This limit will apply to the total RRB Charge as increased to take into account any RRBs issued pursuant to this Finance Order. See supra note 8.

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issued or when PSNH receives the initial proceeds from the RRBs, rather than when the RRB Charge revenues are collected, is an issue to PSNH associated with financing the RRB Costs. In addition to having tax consequences, this would also significantly affect the economics of issuing the RRBs, as the benefits of the RRB Transaction depend largely upon recognizing taxable income in respect of RRB Costs as RRB Charges are paid by retail customers, rather than being accelerated into current income upon the issuance of the RRBs.

In connection with the issuance of the Series 2001-1 RRBs, PSNH obtained a private letter ruling from the IRS. The private letter ruling provided that (a) the issuance of a finance order by the Commission pursuant to RSA Chapter 369-B authorizing the collection of RRB Charges will not result in gross income to PSNH; (b) the issuance of RRBs by the SPE will not result in gross income to PSNH; and (c) RRBs will be treated as obligations of PSNH for tax purposes. In consultation with tax counsel, PSNH will determine if it is necessary to submit a request to the IRS for either a supplement to the earlier private letter ruling or a new private letter ruling. In making this determination, tax counsel will consult with the IRS staff. Based upon the positive nature of the IRS ruling received in connection with the Series 2001-1 RRBs and other IRS rulings previously issued in respect of several previous RRB transactions, PSNH anticipates that any

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necessary supplemental or new private letter ruling would be favorable.

Under RSA 369-B:5, IV and VI, the RRBs will be treated as notes or bonds of a political subdivision of the State for purposes of the interest and dividends tax imposed under RSA Chapter 77, but will not constitute in any way a debt or liability of the State or of any political subdivision thereof and shall not constitute a pledge of the full faith and credit of the State or any of its political subdivisions.

#### VI. ACCOUNTING AND FINANCIAL REPORTING

The amount financed through the RRB Transaction is expected to be recorded in accordance with generally accepted accounting principles ("GAAP") as long-term debt on the balance sheet of the SPE for financial reporting purposes. PSNH, the SPE, and the holders of RRBs will expressly agree pursuant to the terms of the applicable documents to treat the RRBs as debt of the SPE secured by, among other things, the RRB Property and the Other SPE Collateral. Because PSNH either will wholly-own or become the sole beneficial owner of the SPE, it is required that the SPE be consolidated with PSNH for financial reporting purposes under GAAP. Therefore, the SPE's debt will appear on the consolidated balance sheet of PSNH in its annual and quarterly financial filings to the Securities and Exchange Commission. The RRB Transaction is not expected to impact PSNH's

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credit ratings, as it is expected that the rating agencies will determine that the RRBs, which are not supported by PSNH's general revenue stream, and not collateralized by the assets of PSNH, do not affect PSNH's creditworthiness. Therefore, it is anticipated that the rating agencies will exclude the RRBs as debt of PSNH for purposes of calculating financial ratios.

#### VII. TRUE-SALE OPINION AND COLLECTION SHORTFALLS

Rating agencies will require acceptable opinions of bankruptcy counsel at the time the RRBs are issued for assurance that the SPE and the RRB Property will be bankruptcy-remote from PSNH. As described above, to obtain such opinions, the transfer of the RRB Property from PSNH to an SPE must constitute a legal "true sale" such that if PSNH were to become the subject of a bankruptcy or insolvency case, the RRB Property would not be part of PSNH's bankruptcy estate and therefore would not be subject to the claims of PSNH's creditors.

RSA 369-B:6, V expressly provides that transfers of RRB Property, as described in that section and as approved in a finance order, shall be treated for all purposes as an absolute transfer as in a true sale. In addition, the RRBs will be non-recourse to PSNH and its assets, other than the RRB Property sold to an SPE and the Other SPE Collateral.

Another element of the bankruptcy analysis focuses on the separate legal status of PSNH and the SPE. Although PSNH

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either will wholly-own or become the sole beneficial owner of the SPE, the RRB Transaction will be structured so that, in the event of a bankruptcy of PSNH, the SPE's separate legal existence would be respected and the assets and liabilities of the SPE would remain separate from the estate of PSNH. The structural elements supporting such separate existence include, without limitation, requirements that the SPE be adequately capitalized, that PSNH be adequately compensated on an arms-length basis for the servicing functions it performs in billing, collecting, and remitting the RRB Charges, and that PSNH and the SPE take certain steps to ensure that creditors are not misled as to their separate existence. These structural protections are important because, without such protections, a bankruptcy court might invoke the doctrine of "substantive consolidation" and disregard the SPE's separate existence. Substantive consolidation is an equitable doctrine in bankruptcy cases that allows courts to disregard the separate existence of two or more affiliated entities to ensure the equitable treatment of all creditors and to maximize creditor recoveries. When entities are "substantively consolidated" in a bankruptcy proceeding, their assets and liabilities are pooled, thereby eliminating intercompany claims, and claims of thirdparty creditors against any of those entities are generally

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treated as claims against the common pool of assets created by consolidation. 13

In order to preserve the bankruptcy-remote status of the SPE and the true-sale nature of the RRB Property and Other SPE Collateral once it is transferred to the SPE, PSNH cannot have any claim against the RRB Charges. In its capacity as Servicer, PSNH will bill RRB Charges along with other charges for services rendered to retail customers obligated to pay such charges. Amounts collected from a retail customer which are, in accordance with the this Finance Order, allocated to the SCRC shall, in accordance with this Finance Order, in turn be allocated pro rata to the combined RRB Charge for the Series 2001-1 RRBs and any RRBs issued pursuant to this Finance Order (Part 1 of the SCRC) and to any remaining portion of the SCRC not the subject of a finance order (Parts 2 and 3 of the SCRC). Further, such amounts so allocated to the combined RRB Charge shall in turn be allocated pro rata to the RRB Charge for the Series 2001-1 RRBs and to the RRB Charge for any RRBs issued pursuant to this Finance Order based on the respective amount of each such RRB Charge. If PSNH collects less than the full amount that is billed to such customers, it is not permitted, in the

<sup>&</sup>lt;sup>13</sup> PSNH and PSNH Funding LLC must observe these structural protections in connection with the Series 2001-1 RRB issuance and will be required to continue to do so upon the issuance of any RRBs under this Finance Order. If a new SPE is required to be the issuer of RRBs under this Finance Order, the new SPE will also be required to observe these structural protections.

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allocation of such collections, to favor itself over the SPE, as owner of the RRB Property.

#### VIII. USE OF PROCEEDS

PSNH will use the proceeds of securitization in such manner as the Commission approves in this Finance Order, but intends generally to provide for the payment of transaction costs and the buyout of the purchased power obligation. The following represents a preliminary estimate of the use of proceeds:14

Buyout of Whitefield IPP Purchase \$50 million

Obligation
Financing Costs 3 million

Total Use of Proceeds \$53 million

#### IX. FINDINGS

Based on the foregoing, the Commission hereby FINDS:

#### A. Overall Findings

1. The issuance of this Finance Order, the implementation of the securitization transaction described above in the transaction description contained in Parts II through VIII of this Finance Order (the "Transaction Description") and the consummation of the RRB Transaction in accord thereof, are consistent with the public good and will result in benefits to

<sup>&</sup>lt;sup>14</sup> The actual use of proceeds amount will be adjusted, as necessary, to reflect the final securitization amount. *See supra* notes 2 and 3.

retail customers that are substantially consistent with the principles contained in RSA 374-F:3 and RSA 369-A:1, X, with RSA 369-A:1, XI, and with RSA Chapter 369-B.

- 2. The issuance of this Finance Order is pursuant to a request by PSNH and hearings on that request in this proceeding.
- 3. The issuance of this Finance Order is in the public interest to the extent required by RSA 369-B:1, IX.
- 4. The renegotiation of PSNH's power purchase obligations in order to reduce the total cost to ratepayers of such obligations, and the sharing of the benefits of such renegotiated obligations among ratepayers and all parties involved in the renegotiations, are in the public interest as set forth in RSA 369-B:1, XI.

#### B. Findings Regarding Authority and Procedures

5. The Commission has conducted the procedures and investigations in this proceeding and issued this Finance Order pursuant to RSA Chapter 369-B.

### C. Findings Regarding the Establishment of the RRB Costs

6. PSNH may securitize up to \$53 million<sup>15</sup> of its stranded costs (consisting of the buyout of the Whitefield IPP purchase obligation and Financing Costs), and this entire amount is eligible to be considered "RRB Costs" within the meaning of

<sup>&</sup>lt;sup>15</sup> See supra notes 2 and 3.

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RSA 369-B:2, XIV, is reasonable and is eligible to be funded with the proceeds of the RRBs issued under the authority of this Finance Order.

- 7. The up-front and ongoing transaction costs, the cost of any credit enhancement associated with the RRB Transaction, the cost of any swap agreement or hedge transaction related to the RRBs, and any other fee, cost or expense in respect of the RRBs as described in the Transaction Description, are "RRB Costs" within the meaning of RSA 369-B:2, XIV, are reasonable and are eligible to be financed through the issuance of the RRBs, in accordance with this Finance Order.
- 8. All RRB Costs may be recovered through the RRB Charge, to be assessed against and collected from all of PSNH's retail customers taking retail electric service.

#### D. Findings Regarding the RRB Charge

9. The RRB Charge to be established, adjusted, maintained and collected from all retail customers during the term that the RRBs are outstanding in accordance with the terms of RSA Chapter 369-B, and as described in the Transaction Description, is just and reasonable. This ultimate finding is based upon the totality of evidence presented on the record of this proceeding. This ultimate finding is also based upon the Commission's specific reliance upon sworn representations of NU and PSNH witnesses during hearings on the September Finance Order

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in DE 99-099 that if, because of PSNH's conduct, the actual RRB Charge or RRB Transaction is found to differ in a significant, material or unreasonable way from the terms of this Finance Order or RSA Chapter 369-B, the Commission will have the jurisdiction and authority with respect to PSNH or its successors to take such remedial rate-making measures as necessary in order to protect the public interest and to restore the equitable, appropriate and balanced result previously determined to exist. The evidence presented also supports the following specific findings. The RRB Charge:

- (a) will be a non-bypassable, nondiscriminatory, appropriately structured charge of limited duration;
- (b) will be a monthly usage-based charge to be stated on each retail customer's monthly bill;
- (c) will be in an amount necessary and sufficient to provide for the full recovery and payment of the Total RRB Payment Requirements; and
  - (d) will be a component of the SCRC.
- 10. The procedures and methodologies for adjusting the RRB Charge as necessary to ensure the timely recovery of all RRB Costs during the term that the RRBs are outstanding, as set forth in the Transaction Description, are just and reasonable, will serve to reconcile the actual RRB Charge collected with the RRB Charge expected to have been collected during the relevant prior

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periods in a manner such that the adjusted RRB Charge will be sufficient to provide for the full recovery of the Total RRB Payment Requirements in accordance with this Finance Order, and comply with RSA 369-B:4, III.

- 11. The procedures and methodologies for ensuring that the RRB Charge is collected from all retail customers that obtain retail electric service from other electricity service providers, as described in the Transaction Description, are reasonable and will be sufficient to provide for the full recovery of the Total RRB Payment Requirements in accordance with RSA 369-B:4, IV and this Finance Order.
- amounts collected from retail customers that purchase or otherwise obtain back-up, maintenance, emergency or other delivery or energy service, on a pro rata basis among the SCRC and the Delivery Charge, system benefits charge, energy consumption tax, Hydro-Quebec support payments, and, if applicable, the transition or default service charges as these charges are identified in Section V of the Conformed Settlement Agreement and other rates and charges, as described in the Transaction Description and PSNH's Retail Delivery Service Tariff as filed with the Commission in DE 99-099, are reasonable.
- 13. The range of rates projected for the RRB Charge, based on evidence in the record concerning estimated interest

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costs, electricity costs, other economic factors, and the procedures and methodologies for establishing rates more generally set forth in the Conformed Settlement Agreement are equitable, affordable and appropriate and reasonably balance the competing interests of consumers and RRB investors so that RRB investors will realize a reasonable return and retail customers will not suffer any undue burden.

- 14. The assumptions and projections provided in DE 99-099 upon which the RRB Charge and projections as to future RRB Charges are based, including but not limited to the load forecast and the projection of wholesale electric prices, are reasonable.
- 15. The Commission finds that the SCRC, averaged over all customers (including the RRB Charge), will not exceed 3.40 cents/kWh.

#### E. Findings Regarding the Issuance of the RRBs

- 16. The issuance of the RRBs pursuant to the terms of this Finance Order is reasonable and consistent with the public good.
- 17. The Commission finds that in order to obtain the highest rating on the RRBs as possible, commensurate with achieving the lowest overall cost for the RRBs consistent with market conditions then in existence, it is necessary, reasonable and consistent with RSA Chapter 369-B that PSNH be afforded a reasonable degree of flexibility in establishing the terms and

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conditions of the RRB issuances with respect to the following matters, as long as the resulting issuance is consistent with the Transaction Description:

- (a) The amount of the additional capitalization of the  ${
  m SPE}_{i}^{16}$
- (b) The form, interest rate (whether fixed or variable), price, amortization schedule, number of series, number of classes and their principal amount, and determination of credit ratings and other characteristics of RRBs;
- calculated in accordance with Exhibit 1 attached to this Finance Order, the all-in cost shall be at least 100 basis points less than PSNH's Pre-Tax Revenue WACC (as defined in Exhibit 2 attached to this Finance Order) as of the date the RRBs are priced. In addition, the weighted average life of all series of RRBs, calculated in accordance with Exhibit 3 attached to this Finance Order, shall be not less than 2 years and not more than 6 years;
- (d) The rating agencies from which it will seek ratings for the RRBs, the number of ratings agencies from which ratings shall be sought, and the actual ratings level targeted;
- (e) The issuance of variable-rate RRBs, provided that a fixed-interest rate payment must be used to calculate the RRB

 $<sup>^{16}\,</sup> See \; supra \; {\it 5} \; {\it and} \; {\it accompanying text.}$ 

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Charge, and if such variable-rate issuance will result in a lower all-in cost associated with the RRBs;

- (f) The Servicing Fee for any successor Servicer, if such Fee will be no more than 1.5% of the outstanding principal balance of the RRBs if the successor Servicer is not billing the RRB Charge in conjunction with other charges;
- (g) The number of subaccounts of the Collections

  Account into which the RRB Charge collections will be deposited;
- (h) The actual amount of Overcollateralization and other credit enhancement;
- (i) Whether it is necessary to obtain a letter of credit or other credit enhancement to protect against any cash collection losses resulting from the temporary commingling of funds; and
- (j) Such other up-front and ongoing transaction costs, as described in the Transaction Description, as may be required by the rating agencies and tax authorities.
- 18. The RRBs will be non-recourse to PSNH and its assets, but will be secured by a pledge of all right, title, and interest of the SPE in its RRB Property and Other SPE Collateral.
- 19. The determinations by PSNH concerning the final terms and conditions of the RRBs shall be subject to the oversight of the State Treasurer. The State Treasurer's oversight shall be part of this docket and not a separate proceeding. The

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State Treasurer's oversight over the terms and conditions of the RRB issuance shall be governed by the terms of this Finance Order and, pursuant to RSA 369-B:5, XI, shall not be governed by the provisions of RSA Chapter 541 or RSA Chapter 541-A.

20. In accordance with RSA 369-B:5, IV and VI, RRBs issued pursuant to this Finance Order will be treated as notes or bonds of a political subdivision of the State for purposes of the interest and dividends tax imposed under RSA Chapter 77, but will not constitute a debt or liability of the State or of any political subdivision thereof, and will not constitute a pledge of the full faith and credit of the State or any of its political subdivisions. In accordance with RSA 369-B:5, V, the issuance of RRBs pursuant to this Finance Order will not in any way obligate the State or any political subdivision thereof to make appropriations for payment thereof.

#### F. Findings Regarding the Establishment of RRB Property

21. The RRB Charge constitutes "RRB Property" within the meaning of RSA 369-B:2, XV and will represent a current and irrevocable vested property right including, without limitation, the right, title and interest of PSNH or the SPE in and to all revenues, collections, claims, payments, money or proceeds of or arising from the RRB Charge authorized pursuant to this Finance Order to recover the RRB Costs, and to all rights to obtain adjustments to the RRB Charge pursuant to the terms of this

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Finance Order. As provided in RSA 369-B:2, XV, "RRB Property" shall constitute a current and irrevocable vested property right, notwithstanding the fact that the value of such property right may depend upon electricity usage or the performance of certain services.

- Hampshire has pledged, contracted and agreed with the owners of the RRB Property and holders of and trustees for RRBs that neither the State, nor any of its agencies, including the Commission, will limit, alter, amend, reduce or impair the RRB Charge, RRB Property, this Finance Order or any rights hereunder or thereunder, or ownership thereof or security interest therein, until the RRBs, including all principal, interest, premium, costs and arrearages thereon, are fully met and discharged, unless adequate provision is made by law for the protection of the owners, holders and trustees.
- 23. The RRB Charge imposed, and the RRB Property established, pursuant to this Finance Order will be irrevocable, and the prohibition established in RSA 369-B:3, II against any rescission, alteration, or amendment of this Finance Order or the taking of any other action, directly or indirectly, to revalue or revise the RRB Charge or the RRB Costs will be binding upon the Commission and any successor thereto.

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24. The owner of the RRB Property will have the right to recover an aggregate amount equal to the Total RRB Payment Requirements until the RRBs (or any refunding RRBs authorized by the Commission) have been discharged in full through continued assessment, collection, and remittance of RRB Charges from all retail customers taking retail electric service.

### G. Findings Regarding the SPE and the Sale of the RRB Property to the SPE

- 25. The organization (if necessary) and additional capitalization of the SPE in accordance with the Transaction Description or as may be required by the rating agencies and tax authorities will, along with other measures, enable the RRBs to receive the highest investment ratings and therefore be issued at the lowest possible cost under then-current market conditions. 17
- 26. The SPE is a "financing entity" within the meaning of RSA 369-B:2, VI.
- 27. The sale and transfer of the RRB Property to the SPE pursuant to this Finance Order is reasonable. In accordance with RSA 369-B:6, V, the sale and transfer of the RRB Property by PSNH to the SPE pursuant to this Finance Order shall be treated as an absolute transfer of all of PSNH's right, title, and interest, as a legal true sale, and not as a pledge or other financing, of the RRB Property, in each case notwithstanding the

<sup>&</sup>lt;sup>17</sup> See supra note 5 and accompanying text.

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following, which are hereby determined not to affect such absolute transfer and legal true sale: (i) any contrary treatment of such transfer for accounting, tax or other purposes, (ii) certain indemnities (including mandatory redemption or repurchase obligations related thereto) provided for in the RRBs or in the RRB transaction documents, (iii) PSNH's collection of RRB Charges pursuant to the Servicing Agreement authorized by this Finance Order, or (iv) PSNH's providing any credit enhancement to the SPE as described in the Transaction Description.

28. PSNH's proposed use of the proceeds from the sale of the RRB Property to the SPE as described in the Transaction Description constitutes permissible uses of such proceeds in accordance with RSA 369-B:5, II.

# H. Findings Regarding Related Agreements and Accounting and Collections

Agreement and Administration Agreement with the SPE to consummate the RRB Transaction and to implement this Finance Order, as described in the Transaction Description. Such Servicing and Administration Agreements shall be in substantially the same form in material respects as those entered into between PSNH and PSNH Funding LLC in connection with the Series 2001-1 RRBs, each as filed by PSNH with the Commission in DE 99-099 on April 26, 2001. PSNH shall file a copy of the executed Servicing

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and Administration Agreements with the Commission within three business days of their effective dates.

- 30. Based upon PSNH's accounting and billing information systems capabilities, the proposed billing, collection and remittance of actual RRB Charges is reasonable. To the extent estimation of RRB Charge collections is required for remittance to the SPE, such estimation methodology will be subject to rating agency approval and, prior to the issuance of RRBs, the oversight of the State Treasurer.
- 31. The RRB Charge billing, collection, and remittance procedures to be imposed upon any approved TPS, as set forth in the Transaction Description, are commercially reasonable and comply with the provisions of RSA 369-B:4, IV. The Commission finds that the billing, collection and remittance of RRB Charges by a TPS may increase the risk of shortfalls in the RRB Charge collections. The Commission also finds that the risk of interruption may increase the risk to investors, potentially reducing the credit ratings and increasing the cost of the RRBs. The standards for such procedures set forth in the Transaction Description are consistent with those imposed by public utility commissions in connection with recent securitization approvals of similar size and complexity. See September Finance Order; Re Public Service Electric and Gas Company, 197 PUR4th 102 (NJBPU,

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September 17, 1999); Re Boston Edison Company, 193 PUR4th 274 (MDTE, April 2, 1999).

32. PSNH's plan to account for, and ultimately credit to ratepayers, any amounts remaining in the Collection Account, with the exception of the amount remaining in the Capital Subaccount, after the RRBs are paid in full and the Total RRB Payment Requirements have been discharged is reasonable and is in accordance with RSA Chapter 369-B.

#### X. FINDINGS REGARDING PSNH'S USE OF PROCEEDS

33. The use of proceeds by PSNH, as described in the Transaction Description is just and reasonable. Any subsequent review by the Commission of the use of proceeds by PSNH shall not suspend the effectiveness of this Finance Order.

#### XI. APPROVALS and AUTHORIZATIONS

Based on the foregoing, the Commission hereby GRANTS the following Approvals and Authorizations:

#### A. Overall Approval

1. PSNH is authorized to consummate the RRB

Transaction upon the authority granted in this Finance Order without further action or order by this Commission.

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- 2. The issuance of this Finance Order, the implementation of the securitization proposal and the consummation of the RRB Transaction are consistent with the public good, will result in benefits to retail customers that are substantially consistent with the principles contained in RSA 374-F:3, RSA 369-A:1, X and RSA 369-B:1, XI, with RSA 369-A:1, XI and with RSA Chapter 369-B, and are hereby approved. This Finance Order is approved under the authority of and issued pursuant to RSA Chapter 369-B.
- 3. This Finance Order and the RRB Charge<sup>18</sup> authorized to be imposed and collected pursuant to this Finance Order shall be irrevocable and neither this Commission nor any successor thereto shall take any action to rescind, alter or amend this Finance Order or otherwise to, directly or indirectly, revalue or revise for ratemaking purposes the RRB Costs, or the costs of providing, recovering, financing, or refinancing the RRB Costs, determine that such RRB Charge is unjust or unreasonable, or in any way reduce or impair the value of the RRB Property either directly or indirectly by taking such RRB Charge (other than the portion of such RRB Charge constituting a servicing fee payable to PSNH) into account when setting other rates for PSNH, nor shall the amount of revenues arising with respect to the RRB

 $<sup>^{18}\,</sup> See \,\, supra$  note 8 and accompanying text.

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Charge be subject to reduction, impairment, postponement or termination.

### B. Approval Regarding the Establishment of the RRB Costs

4. The Commission approves and designates as RRB Costs, within the meaning of RSA 369-B:2, XIV: (i) an amount no greater than \$53 million<sup>19</sup> of PSNH's stranded costs and up-front transaction costs, as detailed in this Finance Order and described in the Transaction Description; and (ii) ongoing transaction costs, the cost of any credit enhancement associated with the RRB Transaction, the cost of any swap agreement or hedge transaction related to the RRBs, and any other fee, cost or expense in respect of the RRBs as described in the Transaction Description.

#### C. Approvals Regarding the RRB Charge

- 5. The RRB Charge to be established, adjusted, maintained and collected from all retail customers taking retail electric service during the term that the RRBs are outstanding in accordance with the terms of RSA Chapter 369-B, the Transaction Description, and the Findings is just and reasonable and is hereby approved.
- 6. The initial RRB Charge, as determined in accordance with the Transaction Description and RSA Chapter 369-B, and to be filed in the Issuance Advice Letter, is just and

<sup>&</sup>lt;sup>19</sup> See supra notes 2 and 3.

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reasonable and is hereby approved. Such initial RRB Charge will be effective upon such filing.<sup>20</sup>

- 7. The procedures and methodologies set forth in this Finance Order for adjusting the RRB Charge during the term that the RRBs are outstanding, as described in the Transaction Description, are just and reasonable, and are hereby approved.
- 8. The procedures and methodologies set forth in this Finance Order for ensuring that the RRB Charge is collected from all retail customers that obtain retail electric service from other electricity service providers, as described in the Transaction Description, is just and reasonable, and is hereby approved.
- 9. The procedures and methodologies for allocating amounts collected from retail customers that purchase or otherwise obtain back-up, maintenance, emergency or other delivery or energy service, on a pro rata basis among the SCRC and the Delivery Charge, system benefits charge, energy consumption tax, Hydro-Quebec support payments, and, if applicable, the transition or default service charges as these charges are identified in Section V of the Conformed Settlement Agreement, and other rates and charges, as described in the Transaction Description and PSNH's Retail Delivery Service Tariff

 $<sup>^{20}\,</sup> See \,\, supra \,\, {
m note} \,\, 8$  and accompanying text.

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as filed with the Commission in this proceeding, are reasonable, and such procedures and methodologies are hereby approved.

10. The SCRC, averaged over all customers (including the RRB Charge), shall not exceed 3.40 cents/kWh per RSA 369-B:3 IV(b)(9).

#### D. Approvals Regarding the Issuance of the RRBs

- 11. Subject to Approval No. 13 below, the issuance of the RRBs substantially in accordance with the Transaction Description, including but not limited to the terms and amounts of the RRBs, the expected final maturity of the RRBs of up to approximately 6 years, the legal final maturity of the RRBs complying with RSA 369-B:5, VIII, the up-front and ongoing transaction costs expected to be incurred in issuing the RRBs, the costs of any credit enhancements, and the uses of the proceeds from the issuance of the RRBs, is reasonable and consistent with the public good, and is hereby approved.
- 12. Subject to Approval No. 13 below, and as long as consistent with Finding No. 17 above, the final terms and conditions of the RRBs authorized by this Finance Order, including but not limited to the schedule of principal amortization, credit enhancement, frequency of principal or interest payments, the interest rates on the RRBs and manner of setting such interest rates (fixed or variable), redemption features, the manner of sale of the RRBs, the number and

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determination of credit ratings and all other terms and conditions of the RRBs, the approval of final transaction documents, and certain up-front and ongoing transaction costs, shall, to the extent consistent with the provisions of this Finance Order, be determined by PSNH at the time RRBs are priced and after input from the rating agencies, tax authorities, the underwriters, and the State Treasurer. This procedure for issuing the RRBs, based on current market conditions and directed to achieve the lowest overall cost possible, including the filing of the Issuance Advice Letter, in accordance with this Finance Order is reasonable and consistent with the public good, and is hereby approved.

the RRBs in one or more series upon such terms as may be established by or on behalf of PSNH at the time of issuing such securities, so long as (a) the all-in cost of the RRBs, calculated in accordance with Exhibit 1 attached to this Finance Order, is at least 100 basis points less than PSNH's Pre-Tax Revenue WACC (as defined in Exhibit 2 attached to this Finance Order) as of the date that the RRBs are priced, and (b) the weighted average life of all series of RRBs, calculated in accordance with Exhibit 3 attached to this Finance Order, is not less than 2 years and not more than 6 years.

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- 14. The determinations by PSNH concerning the final terms and conditions of the RRBs shall be subject to the oversight of the State Treasurer. PSNH shall cooperate with the State Treasurer and her advisers throughout the entire process of issuing the RRBs, including but not limited to providing the State Treasurer and her advisers with drafts of all documents pertaining to the issuance of the RRBs and an opportunity to comment on such documents as well as such other information and materials as the State Treasurer or her advisers may reasonably request.
- 15. The State Treasurer shall provide a report of the results and conclusions of her oversight activities to the Commission and PSNH (the "Report") within 90 days after the RRB issuance.
- days prior to the closing for the RRBs) the State Treasurer concludes that PSNH has failed to exercise fiscal prudence or to achieve the lowest overall cost for the RRBs, the State Treasurer shall promptly notify the Commission and PSNH in writing of such conclusion (the "State Treasurer's Preliminary Conclusion"). Such written notice shall include in reasonable detail the basis for the State Treasurer's Preliminary Conclusion. Such notification by the State Treasurer to the Commission and PSNH shall not suspend the effectiveness of this Finance Order.

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- 17. If the State Treasurer (i) shall have delivered to the Commission and PSNH a written notice pursuant to Approval No. 16 above and (ii) concludes that PSNH caused the RRBs to be issued without adequately addressing the State Treasurer's Preliminary Conclusion (the "State Treasurer's Final Conclusion"), the State Treasurer shall include in its Report in reasonable detail the basis for the State Treasurer's Final Conclusion. Such filing by the State Treasurer with the Commission shall not suspend the effectiveness of this Finance Order.
- Approval No. 17 above and containing therein the State

  Treasurer's Final Conclusion, the Commission may conduct such
  further proceedings as it deems appropriate to determine if, as a
  result of PSNH's failure to adequately address the State

  Treasurer's Preliminary Conclusion, PSNH failed to exercise
  prudence and achieve the lowest overall cost for the RRBs. If
  the Commission so determines that PSNH failed to exercise fiscal
  prudence or to achieve the lowest overall cost for the RRBs, the
  Commission may reduce Part 3 of the SCRC by the Present Value (as
  defined in the Conformed Settlement Agreement) of the excess
  costs, if any, that the Commission determines were incurred as a
  result of such failure. Such further proceedings shall not
  suspend the effectiveness of this Finance Order.

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19. In accordance with RSA 369-B:5, IV and VI, RRBs issued pursuant to this Finance Order will be treated as notes or bonds of a political subdivision of the State for purposes of the interest and dividends tax imposed under RSA Chapter 77, but will not constitute a debt or liability of the State or of any political subdivision thereof, and will not constitute a pledge of the full faith and credit of the State or any of its political subdivisions. In accordance with RSA 369-B:5, V, the issuance of RRBs pursuant to this Finance Order will not in any way obligate the State or any political subdivision thereof to make appropriations for their payment.

#### E. Approvals Regarding the Establishment of the RRB Property

- 20. The creation and establishment for the benefit of PSNH (or any assignee in accordance with the terms of this Finance Order) of the RRB Property is hereby approved. Such RRB Property, constituted and effective in accordance with RSA 369-B:2, XV, will be entitled to all treatment and rights accorded to RRB Property under RSA Chapter 369-B.
- 21. The RRB Property established by this Finance Order will represent a continuously existing current and irrevocable vested property right in accordance with the provisions of RSA 369-B:2, XV and RSA 369-B:6, I for all purposes, including for the purpose of contracts relating to or securing the RRBs, whether or not the revenues and proceeds arising with respect to

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the RRB Charge have accrued at the time of this Finance Order, and will include, without limitation, the right, title, and interest in and to all revenues, collections, claims, payments, money, or proceeds of or arising from or constituting (a) the RRB Charge authorized by this Finance Order including the initial RRB Charge set forth in the Issuance Advice Letter as may be adjusted from time to time in order to recover RRB Costs and to generate amounts sufficient to discharge an amount equal to the sum of the Periodic RRB Payment Requirements, for the period which such RRB Charge will be billed, as found and authorized herein, and (b) all rights to obtain periodic adjustments and non-routine adjustments to the RRB Charge in accordance with the True-Up Mechanism.

22. The RRB Property created and established by this Finance Order will constitute a current and irrevocable vested property right of the owner thereof or its assignee or transferee, which continuously exists with all of the rights and privileges of RSA 369-B:2, XV, RSA 369-B:6, and RSA 369-B:7 until the owner or its assignee or transferee has received RRB Charges sufficient to discharge the Total RRB Payment Requirements in full. Such property right may not be limited, altered, amended, reduced, or impaired by any subsequent actions of the State, any of its agencies, including the Commission, PSNH or any third party, and shall, to the fullest extent permitted by law, be

enforceable against PSNH, its successors and assigns, and all other third parties, including judicial lien creditors, claiming an interest therein by or through PSNH or its successors or assigns. Nothing in this paragraph shall preclude such limitation, alteration, amendment, reduction, or impairment if and when adequate provision shall be made by law for the protection of the owner of the RRB Property or its assignee or transferee.

#### F. Approvals Regarding the SPE

- 23. The creation (if necessary) of a bankruptcy-remote SPE in accordance with the Transaction Description, to which the RRB Property subject to this Finance Order may be sold, is hereby approved.<sup>21</sup>
- 24. The additional capitalization by PSNH of the SPE, in accordance with the Transaction Description and Findings, is hereby approved.<sup>22</sup>

# G. Approvals Regarding the Sale and Assignment of the RRB Property

25. The sale or assignment, without recourse, by PSNH of all of its right, title and interest in the RRB Property to the SPE, and the acquisition of such RRB Property by the SPE, in accordance with the Transaction Description is hereby approved.

<sup>&</sup>lt;sup>21</sup> See supra note 4 and accompanying text.

<sup>&</sup>lt;sup>22</sup> See supra note 5 and accompanying text.

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- accordance with the Transaction Description will be pursuant to and governed by RSA 369-B:6, III and V, and, accordingly, will be treated as an absolute transfer of all of PSNH's rights, title, and interest, as a legal true sale, and not as a pledge or other financing, of the RRB Property, in each case notwithstanding the following, which are hereby determined not to effect such absolute transfer and legal true sale: (i) any contrary treatment of such transfer for accounting, tax or other purposes, (ii) certain indemnities (including mandatory redemption or repurchase obligations related thereto) provided for in RRBs or in the RRB Transaction Documents, (iii) PSNH's collection of the RRB Charge pursuant to the Servicing Agreement authorized by this Finance Order, or (iv) PSNH's providing any credit enhancement to such SPE as described in the Transaction Description.
- 27. Upon the effectiveness of the sale and assignment of the RRB Property, the SPE, as owner of the RRB Property, and the holders of the RRBs, or any trustee acting therefor, will be entitled to rely on and shall be entitled to the benefit of the pledge, contract and agreement of the State of New Hampshire set forth in RSA 369-B:6, II, and the SPE is hereby authorized to include this pledge, contract, agreement and acknowledgment of the State in any contracts with current or prospective holders,

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or any trustee therefor, of the RRBs, or in any documentation relating to the RRBs.

- 28. Upon the effectiveness of the sale and assignment of the RRB Property: (i) the SPE shall have all of the rights originally held by PSNH with respect to such RRB Property, including, without limitation, the right to exercise any and all rights and remedies, including the right to authorize the Servicer to disconnect service (including backup service) to the extent permitted by RSA 369-B:4, IV, and applicable regulations, to assess and collect any amounts payable by any customer in respect of such RRB Property, notwithstanding any objection or direction to the contrary by PSNH, as initial Servicer, or any successor Servicer, and (ii) any payment by any customer to the SPE shall discharge such customer's obligations in respect of such RRB Property to the extent of such payment, notwithstanding any objection or direction to the contrary by the Servicer.
- 29. Upon the effectiveness of the sale and assignment of the RRB Property to the SPE, PSNH or any successor Servicer shall not be entitled to recover RRB Charges other than for the benefit of the SPE or its successor, in accordance with RSA 369-B:6, IV and PSNH's or any successor's duties as Servicer of such RRB Property as authorized by this Finance Order.
  - H. Approvals Regarding the Establishment of a Statutory Security Interest in the RRB Property

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- 30. Pursuant to RSA 369-B:7, VIII, upon the effective date of this Finance Order, there shall exist a statutory first priority lien on all RRB Property then existing or thereafter arising pursuant to the terms of this Finance Order.
- Such lien shall secure all obligations, then existing or subsequently arising, to the holders of RRBs, the trustee or representative for such holders and the SPE and shall arise by operation of law automatically without any action on the part of PSNH or any other person. Such lien shall be valid, perfected, and enforceable upon the effectiveness of this Finance Order without any further public notice. PSNH does expect to file financing statements with respect to the RRB Property which will constitute a protective filing pursuant to RSA 369-B:7, VIII. If the RRB Property subject to this Finance Order is transferred and sold to more than one SPE, any collections in respect of the undivided beneficial interests in RRB Charges related to such RRB Property will be allocated pro rata among such undivided beneficial interests to give effect to the pari passu first priority statutory liens on the SPE's portion of the RRB Property subject to this Finance Order.
- 32. The pledge by the SPE of all of its interest in the RRB Property and the Other SPE Collateral, to secure RRBs issued in connection with such pledge, is hereby approved.

#### I. Approvals Regarding Third Party Suppliers

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- 33. Any TPS that may be permitted to collect RRB Charges shall (i) meet the creditworthiness criteria to be established by the Commission and, at a minimum, the criteria set forth and approved in this Finance Order; and (ii) comply with the billing, collection and remittance procedures and information access requirements and such other procedures contained in the RRB Transaction documents as the rating agencies may require, once such additional procedures are approved by the Commission.
- 34. The RRB Charge billing, collection, and remittance procedures to be imposed upon any approved TPS, as set forth in the Transaction Description, and found, in Finding No. 31, above, to be commercially reasonable and in compliance with the provisions of RSA 369-B:4, IV, are hereby approved.

#### J. Approval Regarding Swap and Hedge Transactions

35. Subject to Approval No. 13 above, the implementation of swap agreements or other hedge transactions in connection with the RRBs consistent with the Transaction Description and Findings, above, is consistent with the public good and is hereby approved. Interest payments made to a counterparty of a swap agreement or hedge transaction, and the costs of implementing such transaction, shall constitute "RRB Costs" within the meaning of RSA 369-B:2, XIV, shall be calculated in and recovered through the RRB Charge, and shall be entitled to all the rights and protections under this Finance

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Order and RSA Chapter 369-B as other RRB Costs, just as if the RRBs were fixed rate instruments and these amounts were directly due to holders of the RRBs.

### K. Approvals Regarding Servicing and Collection Procedures, and Accounts

- 36. The Servicing Agreement, to the extent it is substantially consistent in material respects with the description of such agreement in the Transaction Description and the servicing agreement entered into in connection with the Series 2001-1 RRBs, as filed by PSNH with the Commission in DE 99-099 on April 26, 2001, under which PSNH will agree to continue to operate its distribution system to provide service to retail customers, to bill and collect RRB Charges for the benefit and account of such SPE or its assigns, and to account for and remit these amounts to or for the account of such SPE or its assigns, including the amount of the Servicing Fee imposed thereunder, is reasonable and consistent with the public good, and is hereby approved. Pursuant to RSA 369-B:6, IV, PSNH shall enter into the Servicing Agreement, and any successor Servicer shall be required to enter into a similar Servicing Agreement.
- 37. The RRB Charge billing, collection and remittance procedures, as described in the Transaction Description, subject to rating agency approval to the extent estimation of RRB Charge collections is required, are reasonable, consistent with the public good and are hereby approved.

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- 38. In the event of a default by a Servicer in remittance of RRB Charges, the Commission will, in accordance with RSA 369-B:7, VI and VIII, upon application by (i) the trustee or holders of the RRBs, (ii) the trustee for the SPE or its assignees, or (iii) pledgees or transferees of the RRB Property, order the sequestration and payment to or for the benefit of the pledgees or transferees of the revenues arising with respect to the RRB Property.
- 39. In the event of a default by a Servicer under any Servicing Agreement with respect to RRBs, the SPE or the trustees or representatives of the holders of RRBs may appoint a successor Servicer for the RRB Property, subject to the approval of the Commission, who shall promptly assume billing responsibilities for RRB Charges. The Commission shall act on an expedited basis within 30 days to approve such successor Servicer. Such successor Servicer shall assume all rights and obligations under RSA Chapter 369-B and this Finance Order as though it were the Servicer at the time such RRBs were issued.
- 40. The Servicer will allocate amounts collected from each retail customer on a pro rata basis among the SCRC and the Delivery charge, system benefits charge, energy consumption tax, Hydro-Quebec support payments, and, if applicable, the transition or default service charges as these charges are identified in Section V of the Conformed Settlement Agreement. Such amounts so

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allocated to the SCRC shall, in accordance with the Conformed Settlement Agreement, in turn be allocated pro rata to the combined RRB Charge for the Series 2001-1 RRBs and any RRBs issued pursuant to this Finance Order (i.e., Part 1 of the SCRC) and to any remaining portion of the SCRC not the subject of a finance order (i.e., Parts 2 and 3 of the SCRC, as described in the Conformed Settlement Agreement). Further, such amounts so allocated to the combined RRB Charge shall in turn be allocated pro rata to the RRB Charge for the Series 2001-1 RRBs and to the RRB Charge for any RRBs issued pursuant to this Finance Order based on the respective amount of each such RRB Charge.

- 41. A successor Servicer may not replace PSNH as

  Servicer in any of its servicing functions with respect to the

  RRB Charge and the RRB Property authorized by this Finance Order

  unless (i) such replacement is requested by RRB holders, (ii)

  such replacement will not cause the then current credit ratings

  on RRBs to be withdrawn or downgraded, or (iii) the successor

  Servicer is the successor to PSNH's distribution system.
- 42. Regardless of who is responsible for billing of the RRB Charge, the RRB Charge will be assessed against and collected from all PSNH's retail customers taking retail electric service. Any retail customer will continue to be responsible for payment of the RRB Charge billed, but not yet remitted, to the

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Servicer to the extent such customer has not paid the RRB Charge billed to it.

- 43. In the event of a failure of any retail customer to pay the RRB Charge, the Servicer or any approved TPS is authorized to disconnect retail electric service to such customer in accordance with RSA 369-B:4, IV and applicable regulations.
- 44. PSNH, as initial Servicer, or any successor

  Servicer, shall be entitled to an annual Servicing Fee. The

  Commission approves the Servicing Fee as follows: As initial

  Servicer, PSNH will be paid a Servicing Fee equal to 0.25% of the outstanding principal balance of the RRBs, which fee will be included in the calculation of the RRB Charge. A successor

  Servicer will be paid a Servicing Fee equal to no more than 1.5% of the outstanding principal balance of the RRBs, if such successor Servicer is not billing the RRB Charge in conjunction with other charges. If the successor Servicer is billing the RRB

  Charge in conjunction with other electric service charges, then the Servicing Fee payable to such successor Servicer will be 0.25% of the outstanding principal balance (equal to the fee payable to PSNH as initial Servicer).
- 45. PSNH, as initial Servicer, may not voluntarily resign its duties as Servicer without prior written approval of the Commission. In any event, PSNH shall not resign as Servicer

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if such resignation would result in the reduction or withdrawal of the credit rating for the RRBs.

- 46. The establishment and procedures for maintenance of the Collection Account, the General Subaccount, the Capital Subaccount, and the Reserve Subaccount in accordance with the Transaction Description are reasonable, consistent with the public good and are hereby approved.<sup>23</sup>
- 47. Any amounts accounted for in the Reserve Subaccount, which represent collections in excess of the fully funded credit enhancement reserves, at the time that PSNH calculates a periodic RRB Charge adjustment, will be incorporated in such adjustment, in accordance with RSA 369-B:4, III. as initial Servicer (or any successor Servicer), shall account for, and ultimately credit to retail customers, any amounts remaining in the Collection Account after the RRBs are paid in full, such as any overcollateralization amounts, including interest earnings thereon, or RRB Charge collections that remain after the Total RRB Payment Requirements have been discharged. Such amounts will be released to the SPE, upon retirement of the RRBs and discharge of the Total RRB Payment Requirements. amounts will be credited to retail customers through a subsequent ratemaking proceeding or such other manner as the Commission may direct at that time.

<sup>&</sup>lt;sup>23</sup> See supra note 10.

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#### L. Approval Regarding Municipalization

48. Pursuant to RSA 369-B:4, VIII, in the event of the municipalization of a portion of PSNH's service territory, the Commission shall, in matters over which the Federal Energy Regulatory Commission does not have jurisdiction, or has jurisdiction but chooses to grant jurisdiction to the State, determine, to a just and reasonable extent, the consequential damages such as stranded investment in generation, storage, or supply arrangements resulting from the purchase of plant and property from PSNH and RRB Costs, and shall establish an appropriate recovery mechanism for such damages. Any such damages shall be established, and shall be allocated between the RRB Charge and PSNH's other rates and charges, in a just and reasonable manner.

#### M. Approval Regarding Administration Agreement

49. The Administration Agreement, to the extent it is substantially consistent in material respects with the description of such agreement in the Transaction Description and the administration agreement entered into in connection with the Series 2001-1 RRBs, as filed by PSNH with the Commission in DE 99-099 on April 26, 2001, under which PSNH shall perform administrative services and provide facilities for the SPE to ensure that it is able to perform such day-to-day operations under the RRB Transaction documents, including the amount of the

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Administration Fee (which shall be an annual amount not to exceed 0.01% of the original principal balance of the RRBs and which will be included in the calculation of the RRB Charge), is reasonable and consistent with the public good, and is hereby approved.

## N. Approval Regarding Financial Accounting Treatment

50. The financial accounting treatment proposed by PSNH for the RRBs and the RRB Transaction, as described in the Transaction Description, is reasonable, consistent with the public good, and is hereby approved.

#### O. Approvals Regarding Reports

- 51. At least three business days in advance of the RRB issuance, PSNH shall file with the Commission, for informational purposes, an Issuance Advice Letter setting forth the final structural details of the RRBs, including the repayment terms (in accordance with the expected amortization schedule), the initial RRB Charge, the amount necessary for credit enhancement, the identification of the SPE, and the transaction costs of issuance. Such filing shall not be a condition to the effectiveness of this Finance Order or the issuance of the RRBs.
- 52. Within 90 days following the RRB issuance, and within 60 days of the end of each fiscal quarter thereafter until the proceeds have been applied in full, PSNH shall file with the Commission a report showing the use of RRB proceeds in compliance

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with this Finance Order. Such filing shall not be a condition to the effectiveness of this Finance Order or the issuance of RRBs.

## Based on the foregoing, it is hereby

ORDERED, that PSNH's request for issuance of a Finance Order is APPROVED, as modified by and subject to the terms of the Transaction Description contained herein, and consistent with the Findings and Approvals and Authorizations granted.

By order of the Public Utilities Commission of New Hampshire this sixth day of December, 2001.

Thomas B. Getz Chairman	Susan S. Geiger Commissioner	Nancy Brockway Commissioner
Attested by:		

Debra A. Howland Executive Director & Secretary

## EXHIBIT 1 ALL-IN COST

#### ALL-IN COST COMPUTATION:

The all-in cost will be the internal rate of return of the series of cashflows beginning with the initial principal balance, followed by the Periodic RRB Payment Requirement to be paid at each payment date. All computations will be based on a 30/360 day-count convention and semi-annual compounding.

$$\sum_{t=1}^{T} \left( \frac{p_t + i_t + f_t}{\left(1 + \frac{r}{n}\right)^t} \right) - P = 0$$

For all-in cost, solve for r.

r = all-in cost

p = scheduled principal payment

i = scheduled interest payment

f = overcollateralization (net of interest earnings) and fees
 and expenses (excluding servicing fees)

P = initial issuance amount

t = payment period (which, in the case of the first or last payment period, may be more or less than a full period)

T = total number of payment periods

n = number of payment periods in a year (e.g. for semiannual
 payments, n=2)

## Illustrative Example: 24

Assumptions

Issuance amount: \$100mm
Issuance date: \$1/1/2000
Final maturity: \$1/1/2004

Payment dates: January 1st every year

\$0.04mm

Coupon: 7.5% per annum

Overcollateralization (net of interest earnings) and fees and expenses per annum (excluding servicing fees):

Principal Payment Schedule:	Payment Date	Principal Payment (\$mm)	Principal Ending Balance (\$mm)
	Issuance date	_	100
	1/1/2002	10	90
	1/1/2003	20	70
	1/1/2004	30	40
	1/1/2005	40	-
	Total	\$100	

 $<sup>^{\</sup>rm 24}\,{\rm All}$  numbers are for illustration purposes only.

## Calculation

		(q)	(i)	(f) Overcollateral-	
	(t)	(P) Principal	Interest	ization, Fees,	(p)+(i)
Payment	Payment	Payment	Payment	and Expenses	+(f)
Date	Period	(\$mm)	(\$mm)	( \$mm )	(\$mm)
1/1/2002	1	10.00	7.50	0.04	17.54
1/1/2003	2	20.00	6.75	0.04	26.79
1/1/2004	3	30.00	5.25	0.04	35.29
1/1/2005	4	40.00	3.00	0.04	43.04

Total 100.00

$$\sum_{t=1}^{T} \left( \frac{p_t + i_t + f_t}{\left( 1 + \frac{r}{n} \right)^t} \right) - P = 0$$

Payments are annual so n = 1.

$$\frac{17.54}{(1+r)^{1}} + \frac{26.79}{(1+r)^{2}} + \frac{35.29}{(1+r)^{3}} + \frac{43.04}{(1+r)^{4}} - 100 = 0$$

Solve for r.

All-in cost = r = 7.55%

#### EXHIBIT 2

#### PRE-TAX REVENUE WACC

As used in this Finance Order, "Pre-Tax Revenue WACC" shall mean, as of any date, PSNH's "ROR" (rate of return) set forth in its most recent filing with the Commission pursuant to Docket No. IR 90-218, multiplied by the applicable "GRCF" (gross revenue conversion factor) filed with the Commission pursuant to Docket No. DR 97-059, calculated in accordance with the following example:

#### Calculation of ROR

Capital Structure (Average)	3/31/99 Beginning of Period (000s)	3/31/00 End of Period (000s)	Average (000s)	્ર	Embedd ed Cost	ROR
Long Term Debt	\$516,485	\$516,485	\$516,485	39.40%	8.24%	3.25%
Preferred Stock Issued	75,000	50,000	62,500	4.77%	9.54%	0.46%
Common Equity	701,652	761,821	731,737	55.83%	9.62%	5.37%
Total Capital- ization	\$1,293,137	\$1,328,306	\$1,310,722	100.00%		9.07%

<sup>1</sup> Although taken from PSNH's actual May 1, 2000 filing with the Commission pursuant to Docket No. IR 90-218, all numbers are for illustration purposes only.

## Calculation of Embedded Cost

Total Cost of Long Term Debt	\$42,539	/	\$516,485	=	8.24%
Preferred Dividends Declared	\$5,963	/	\$ 62,500	=	9.54%
ROE Calculation	\$70,396	/	\$731,737	=	9.62%
	(Earnings for Common)		(Average Common Equity)		(Net Income ROE) <sup>2</sup>

Calculation of Pre-Tax Revenue WACC

carculación or fie	iax Kevenu	C WACC	
	ROR	GRCF	Pre-Tax Revenue WACC
Long Term Debt	3.25%	1.0000	3.25%
Preferred Stock Issued	0.46%	1.5489	0.70%
Common Equity	5.37%	1.5489	8.32%
Total			12.27%

Pre-Tax Revenue WACC = 12.27%

 $<sup>2\,\</sup>mbox{The "ROE Calculation" shall equal the lesser of (i) PSNH's actual ROE (as calculated above) and (ii) the 11.00% ROE allowed by the Commission in Docket No. DR 97-059.$ 

# EXHIBIT 3 WEIGHTED AVERAGE LIFE

Weighted Average Life (WAL) computation:

To calculate the WAL of the RRBs, sum the product of each principal payment with the number of days between the corresponding principal payment date and the RRB issuance date (based on a 360-day year and 30-day months). Then, divide this sum by the product of the total principal amount of the RRBs and 360 to calculate the WAL in years.

$$WAL = \frac{\sum_{t=1}^{T} (p_{t}(d_{t} - I))}{360P}$$

p = scheduled principal payment

d = payment date

I = issuance date

t = payment period (which, in the case of the first or last payment period, may be more or less than a full period)

P = initial issuance amount

T = total number of payment periods

Note: (dt-I) represents days from and excluding issuance date (I) to and including payment date (dt), based on a 360-day year of twelve 30-day months.

Illustrative Example: 1

Assumptions

Issuance amount: \$100mm

Issuance date: 1/1/2001 Final maturity: 1/1/2011

Payment dates: January 1st every year

Principal Payment Principal

Schedule: Ending

Principal Balance
Payment Payment (\$mm)
Date (\$mm)

Issuance - 100

1 All numbers are for illustration purposes only.

date 1/1/2002	5	95
1/1/2003	5	90
1/1/2004	5	85
1/1/2005	5	80
1/1/2006	5	75
1/1/2007	10	65
1/1/2008	10	55
1/1/2009	15	40
1/1/2010	20	20
1/1/2011	20	_
Total	\$100	_

## Calculation

Payment Date	(t) Payment Period	(pt) Principal Payment (\$mm)	(dt-I) Days Between Issuance Date and Payment Date	pt(dt-I)
1/1/2002	1	5	360	1,800
1/1/2003	2	5	720	3,600
1/1/2004	3	5	1,080	5,400
1/1/2005	4	5	1,440	7,200
1/1/2006	5	5	1,800	9,000

Total		100		253,800	
		-	.,		
1/1/2011	10	20	3,600	72,000	
1/1/2010	9	20	3,240	64,800	
1/1/2009	8	15	2,880	43,200	
1/1/2008	7	10	2,520	25,200	
1/1/2007	6	10	2,160	21,600	

$$WAL = \frac{\sum_{t=0}^{T} \left( p_t (d_t - I) \right)}{360P} = \frac{5(360) + 5(720) + 5(1,080) + 5(1,440) + 5(1,800) + 10(2,160) + 10(2,520) + 15(2,880) + 20(3,240) + 20(3,600)}{360(100)} = \frac{253,800}{36,000}$$

= 7.05 years